

**MINUTES OF THE MEETING OF THE LEICESTERSHIRE COUNTY COUNCIL
HELD AT COUNTY HALL, GLENFIELD ON WEDNESDAY, 20 FEBRUARY
2019**

PRESENT

Mr. L. J. P. O'Shea CC (in the Chair)

Mr. T. Barkley CC, Mr. P. Bedford CC, Mr. I. E. G. Bentley CC, Mr. D. C. Bill MBE CC, Mr. R. Blunt CC, Mr. G. A. Boulter CC, Mr. S. L. Bray CC, Mr. L. Breckon JP CC, Dr. P. Bremner CC, Ms. L. Broadley CC, Mr. M. H. Charlesworth CC, Mr. J. G. Coxon CC, Mr. B. Crooks CC, Dr. T. Eynon CC, Dr. R. K. A. Feltham CC, Mrs. H. J. Fryer CC, Mr. S. J. Galton CC, Mr. D. A. Gamble CC, Mr. T. Gillard CC, Mrs. A. J. Hack CC, Mr. D. Harrison CC, Dr. S. Hill CC, Mr. Max Hunt CC, Mr. J. Kaufman CC, Mr. W. Liquorish JP CC, Mr. J. Miah CC, Mr. J. Morgan CC, Mr. M. T. Mullaney CC, Ms. Betty Newton CC, Mr. J. T. Orson JP CC, Mr. P. C. Osborne CC, Mr. I. D. Ould OBE CC, Mrs. R. Page CC, Mr. B. L. Pain CC, Mr T. Parton CC, Mr. A. E. Pearson CC, Mr. T. J. Pendleton CC, Mr J. Poland CC, Mrs. P. Posnett MBE CC, Mrs. C. M. Radford CC, Mr. J. B. Rhodes CC, Mr. T. J. Richardson CC, Mrs H. L. Richardson CC, Mrs. J. Richards CC, Mr. N. J. Rushton CC, Mrs B. Seaton CC, Mr. S. D. Sheahan CC, Mr. R. J. Shepherd CC, Mrs D. Taylor CC, Mr. G. Welsh CC, Mrs. A. Wright CC and Mrs. M. Wright CC

38. CHAIRMAN'S ANNOUNCEMENTS.

Mr Rob Fraser and Mr Colin Chapman

The Chairman reported with sadness the death of former County Councillors, Mr Rob Fraser and Mr Colin Chapman.

Mr Fraser was a member of the County Council from 1993 to 2013 and represented the Groby and Ratby electoral division.

Mr Fraser was a member of the Cabinet between 2003 and 2004. He was also a former Chairman of the Development Control and Regulatory Board and of the Environment Overview and Scrutiny Committee.

Mr Chapman was a member of the County Council from 1993 to 1997, representing the Melton Mowbray (North) Electoral Division.

Mr Chapman served mainly on the Education Committee, Environment Committee and the Economic Development and Community Initiatives Committee.

Members of the Council joined the Chairman in standing in silent tribute to the memory of Mr Fraser and Mr Chapman.

Mr Ould CC

Members joined the Chairman in congratulating Ivan Ould, the Cabinet Lead Member for children and families, who was awarded an OBE in the Queen's

New Year's Honours List.

Mr Ould had been the Lead Member for schools and children's services since 1999. He was one of the longest serving in the country and was most deserving of this award.

Apprenticeships

The Chairman reported with pleasure that recently published data on the percentage of employees who were apprentices showed that the County Council was the second highest of all two tier county councils at 2.2% following a significant increase over the previous year.

In this regard it was also pleasing to note that, following work trials for five of the Council's looked after children, four had now successfully progressed and been taken on as apprentices. The fifth was offered an apprenticeship but decided to pursue another option.

Visitors

The Chairman welcomed to the meeting all visitors and guests of members and anyone who was joining the meeting via the webcast.

39. MINUTES.

It was moved by the Chairman, seconded by Mr Liquorish and carried:-

"That the minutes of the meeting of the Council held on 5 December 2018, copies of which have been circulated to members, be taken as read, confirmed and signed."

40. DECLARATIONS OF INTEREST.

The Chairman invited members who wished to do so to make declarations of interest in respect of items on the agenda for the meeting.

All members who were members of District and Parish Councils declared a personal interest in relation to the Medium Term Financial Strategy 2019/20 – 2022/23 (minute 43(a) refers).

Mr Pain CC also declared a personal interest in relation to passenger transport issues referred to in the Medium Term Financial Strategy 2019/20 – 2022/23 as his family operated a taxi business.

41. QUESTIONS ASKED UNDER STANDING ORDER 7(1)(2) AND (5).

(A) Mr Bray asked the following question of the Leader or his nominee:-

"On-street parking remains a major problem in many streets in Hinckley town centre. Could the Leader please update me on progress of the promised long-awaited review?"

Mr Pain replied as follows:-

“As part of the Council’s Sustainable Travel Strategy a large investment programme was developed for Hinckley and in July 2014 the Council was successful in securing the funding for this, via the Government’s Single Local Growth Fund.

In order to deliver the programme smoothly it was split into four zones. The fourth and final zone concentrates on Hinckley town centre and includes the implementation of parking restrictions where required. The implementation of Zone Four is programmed for the summer of 2019.

To inform the programme and ensure that it is developed on the basis of the latest evidence, the Council has already begun gathering data, undertaking parking surveys and engaging with the Hinckley Business Improvement District and the Borough Council.

Any proposals for parking restrictions will be subject to a formal consultation process where members of the public and businesses will be able to comment before any decision is made.”

(B) Mr Bray asked the following question of the Leader or his nominee:-

“Despite efforts by St Peter's School and the County Council a crossing patrol has not been recruited for London Road, a busy through route in Hinckley town centre. Would the Leader consider an urgent request from the Head Teacher for a permanent crossing on London Road as she has reported several "near misses"?”

Mr Pain replied as follows:-

“The County Council will always consider requests for pedestrian crossings. On receipt of the request an assessment is carried out to evaluate the need for the crossing based on nationally set criteria.

An assessment of this kind was undertaken directly outside the school in 2018; however the results did not meet the necessary criteria for the provision of a crossing.

A school safety zone is in operation with an advisory twenty mile an hour speed limit in place covering the school’s start and finish times. In addition, the school has also recently asked to join the school camera car enforcement scheme.

The County Council has been liaising with the Head Teacher since the patrol resigned and continues to actively try and recruit to the role.

Recruiting to patrol vacancies, however, remains an issue across the county in general and I would urge everyone to encourage members of the public to apply for these vital community roles should the opportunity arise.”

Mr Bray asked the following supplementary question:-

“Since I tabled the question I have also received a letter from Tom, a year five pupil on the School Council, explaining the dangers that he and his friends face every day going to this school. He has invited me to come along to the School Council and attend one of their meetings. I just wondered whether the Lead Member would be willing to join me in that meeting with the School Council to explain the County Council's decision?”

Mr Pain replied as follows:-

“I would be happy to join Mr. Bray at the school meeting, time permitting and if we can make sure that diaries can be arranged as such, and explain to the year five pupil. We are aware of the year five pupil writing into the Department and that year five pupil will get a full response as we do with all our residents and constituents.”

(C) Mr Hunt asked the following question of the Leader or his nominee:-

“I am sure the Leader is aware that members are continually vexed by complaints of irresponsible parking and hopeless traffic management around primary and secondary schools in the county.

1. Is the Leader satisfied that the County Council is responding adequately and, if so, is it time for the schools to take the lead because the situation is definitely getting worse?
2. Would he agree that we have three tools at our disposal: enforceable parking restrictions (the stick); up to date, well advertised and monitored school travel plans (the carrot); and highway improvements (including those for walking and cycling)?
3. Since the County is responsible for Civil Parking Enforcement on street, is the Leader satisfied that we have the capacity to enforce on-street parking surrounding primary schools, in particular? If so will he ensure this is carried out?
4. I welcome any new initiative such as the School Clear Zone project but has it established any long term successes at any school which can be replicated throughout the county and if so does the latest MTFs allow for this?
5. With only 57 schools bothering to sign up to School Clear Zone last year and very few actively using and updating school travel plans, what can we do to encourage Heads to take school travel more seriously or should we be approaching Chairs of Governors instead?
6. In September 2015 the Chair of Environment and Transport Overview and Scrutiny Committee said that we had invested in a system called iTRACE, a ‘sophisticated monitoring tool’ for travel plans. Is it being used and if so with what purpose and effect?

7. In that year we were engaging with 50 schools in the Modeshift national STARS scheme for online monitoring of school travel plans and 13 had achieved Gold standard. Is the scheme effective and if so how many schools have achieved Gold standard and with how many schools are we currently engaged?
8. How many schools have shared their travel plans with us in the current council year and what do we do with them when they do?
9. Where highway improvements may improve conditions around schools, is the authority willing to progress work if funded by Parish or Town Councils, as I believe was stated in the presentation by the Assistant Director in his recent excellent presentation?"

Mr Pain replied as follows:-

- “1. Parking in the vicinity of schools is undoubtedly an issue that has been growing in people’s consciousness over recent years. The anti-social behaviour by parents and carers is something that the Council takes very seriously and measures are being put in place to tackle this where they can be enforced and make a difference. The schools themselves are fundamental to the success of these measures and are key to tackling the problem.
2. Yes I agree, these are the key tools that the Council has at its disposal; however it should be remembered that parking restrictions are limited to outside of the school, as outlined in the school parking scrutiny report in 2017.
3. The Council partners with the district councils to enforce parking restrictions. With the recent introduction of the school camera enforcement car, the Council is now in a position to further enforce the parking restrictions that are in place outside of the school. In many cases the inconsiderate parking in the immediate surroundings of the school cannot be solved or influenced by enforcement.
4. The School Camera Car Scheme, which is the project I believe you are referring to, commenced in April 2018 and has funding for two years. It is not yet possible to determine whether there has been any sustainable change at individual schools. At the end of the project the data will be assessed and a report taken to the Environment and Transportation Overview and Scrutiny Committee, at which point the position regarding continued funding will be evaluated. However an initial clear zone pilot project that took place earlier last year has seen positive behaviour change, although it should be noted that in this case, as well as enforcement, the stick, a number of carrots were used, including behaviour change initiatives such as the park and stride scheme, where parents were encouraged to park in a local public house car park and walk to the school from there.
5. The good news is that the since the start of the project additional schools have signed up. We now have 135 schools taking part or requesting to be considered. Schools in general are working positively

with the Council to tackle the issues that arise from inconsiderate parking. The Council is also actively working with other partners such as Sustrans and Leicestershire and Rutland Sport, to deliver a joined up approach at a level never achieved before.

Measures are also being put in place to actively engage with head teachers, using the local head teacher email group. Promoting local and national events, including Road Safety Week, Cycle to Work Day, and the Big Pedal; the Council offers all head teachers support if they wish to participate in these events.

6. iTRACE was a travel planning tool, that is no longer used. The online monitoring tool was replaced by the Modeshift version in order to align with the national STARS scheme and encourage schools to be more active and use their travel plan in a dynamic way.
7. 30 schools are currently registered with active travel plans and are working towards Modeshift STARS accreditation. Last year one school, Elizabeth Woodville in Groby, achieved the new Gold accreditation. As a result they have been awarded School of the Region and are up for the School of the Year which will be awarded at Parliament in March. In addition, Millfield Primary in Braunstone Town achieved a Silver award and Ibstock Juniors achieved Bronze. This year we anticipate at least 10 schools gaining accreditation.
8. Travel plans are now only part of the engagement and work that the Council undertakes with schools. An Active Travel Schools Officer has been appointed in partnership with Leicestershire and Rutland Sport to support schools in the delivery of their travel plans. The officer also works with schools on different kinds of positive initiatives, including running school competitions, training teachers and identifying potential “park and stride” opportunities.

In addition the Council offers grants for schools to use to overcome barriers to active travel, such as by installing bike parking, scooter racks, extra training, umbrellas and wet weather kit for Park and Stride sites. In total the Council is now working directly or via partners with over 9800 primary aged children, which equates to 75 primary schools across the county.

9. If a parish, town council or other community group wishes to fully fund highway improvements with the approval of the Council, the Highways and Transport Service would support this. It should be stressed however that all the costs of the scheme would need to be met by the funding, including officer time, legal fees and any ongoing maintenance costs.”

Mr Hunt asked the following supplementary question:-

“Response number 8 refers to the Active Travel Schools Officer, who is apparently working with 9800 primary aged children. I would like to know how many children in Loughborough are engaged in this and how we can actually access the services of the Active Travel Schools Officer, who I have heard

nothing about up until now.”

Mr Pain replied as follows:-

“If we are referring to the Travel Plans and the Modeshift STARS accreditation team, I just want to point out that in 2010-11 the Government pulled funding for School Travel Plan Officers and we have since come to arrangements with what we call SSPANs, which are the School Sports Physical Activity Network Officers that are in the District and Borough Councils that go in as part of their programme and encourage children to be more active when travelling to school. In terms of how many students in the Loughborough area are being looked after by these SSPANs I will have to refer back to the Department and get a written response to you.”

42. POSITION STATEMENTS UNDER STANDING ORDER 8.

The Leader gave a position statement on the following matters:-

- Local Government Finance;
- Meeting with Headteachers;
- Local Development Corporation (Toton);
- Transport for the East Midlands – Regional Infrastructure Summit;
- Meeting with Leicestershire MPs;
- Meeting with the Bishop of Leicester.

A copy of the position statement is filed with these minutes.

43. BUDGET REPORT OF THE CABINET.

(a) Medium Term Financial Strategy 2019/20 - 2022/23.

It was moved by Mr Rhodes and seconded by Mr Shepherd:-

- “(a) That subject to the items below, approval be given to the Medium Term Financial Strategy (MTFS) which incorporates the recommended revenue budget for 2019/20 totalling £377m as set out in Appendices A, B and E of this report and includes the growth and savings for that year as set out in Appendix C;
- (b) That approval be given to the projected provisional revenue budgets for 2020/21, 2021/22 and 2022/23 set out in Appendix B to the report, including the growth and savings for those years as set out in Appendix C, allowing the undertaking of preliminary work, including business case development, consultation and equality impact assessments, as may be necessary towards achieving the savings specified for those years including savings under development, set out in Appendix D;
- (c) That approval be given to the early achievement of savings that are included in the MTFS as may be necessary, along with associated investment costs, subject to the Director of Corporate Resources agreeing to funding being available;

- (d) That the level of earmarked funds as set out in Appendix K be noted and the use of those earmarked funds as indicated be approved;
- (e) That the amounts of the County Council's Council Tax for each band of dwelling and the precept payable by each billing authority for 2019/20 be as set out in Appendix L (including 1% for the adult social care precept) be approved;
- (f) That the Chief Executive be authorised to issue the necessary precepts to billing authorities in accordance with the budget requirement above and the tax base notified by the District Councils, and to take any other action which may be necessary to give effect to the precepts;
- (g) That approval be given to the 2019/20 to 2022/23 capital programme as set out in Appendix F;
- (h) That the Director of Corporate Resources following consultation with the Lead Member for Resources be authorised to approve new capital schemes, including revenue costs associated with their delivery, which are shown as future developments in the capital programme, to be funded from funding available;
- (i) That the financial indicators required under the Prudential Code included in Appendix M, Annex 2, be noted and that the following limits be approved:

	2019/20 £m	2020/21 £m	2021/22 £m	2022/23 £m
Operational boundary for external debt				
i) Borrowing	264.1	263.6	263.1	262.6
ii) Other long term liabilities	1.2	1.1	1.0	1.0
TOTAL	265.3	264.7	264.1	263.6
Authorised limit for external debt				
i) Borrowing	274.1	273.6	273.1	272.6
ii) Other long term liabilities	1.2	1.1	1.0	1.0
TOTAL	275.3	274.7	274.1	273.6

- (j) That the Director of Corporate Resources be authorised to effect movement within the authorised limit for external debt between borrowing and other long-term liabilities;
- (k) That the following borrowing limits be approved for the period 2019/20 to 2022/23:
- (i) Upper limit on fixed interest exposures 100%,
 - (ii) Upper limit on variable rate exposures 50%,
 - (iii) Maturity of borrowing:-

	Upper Limit	Lower Limit
	%	%
Under 12 months	30	0
12 months and within 24 months	30	0
24 months and within 5 years	50	0
5 years and within 10 years	70	0
10 years and above	100	25

- (l) That the Director of Corporate Resources be authorised to enter into such loans or undertake such arrangements as necessary to finance capital payments in 2019/20, subject to the prudential limits in Appendix M;
- (m) That the Treasury Management Strategy Statement and the Annual Investment Strategy for 2019/20, as set out in Appendix M, be approved including:
- (i) The Treasury Management Policy Statement (Appendix M, Annex 4);
 - (ii) The Annual Statement of the Annual Minimum Revenue Provision (Appendix M, Annex 1);
- (n) That the Risk Management Policy and Strategy (Appendix I) be approved;
- (o) That the Capital Strategy (Appendix G), Corporate Asset Investment Fund Strategy (Appendix H) and Earmarked Funds Policy (Appendix J) be approved;
- (p) That it be noted that the partners of the Leicester and Leicestershire Business Rate Pool have agreed to continue with the arrangements for 2019/20 and to operate the 75% business rates retention pilot.”

An amendment was moved by Mr Boulter and seconded by Mr Crooks:-

- “i) That paragraph (a) of the motion be amended to read as follows:-
- (a) That subject to the items below, approval be given to the MTFS which incorporates the recommended revenue budget for 2019/20 totalling £377million as set out in Appendices A, B and E of the report and includes growth and savings for that year as set out in Appendix C thereto, as amended by paragraph (a) (i) and (ii) below;
- ii) That the following be added after paragraph (a) of the motion:-
- (a) (i) That the list of growth and savings proposals as set out in Appendix C of the report be amended as follows:-

	2019/20 £000s	2020/21 £000s	2021/22 £000s	2022/23 £000s
Delete the following savings items				
ET1 - Revise Passenger Transport Policy	£400	£400	£400	£400
Total	£400	£400	£400	£400

- (a) (ii) That the budget shortfall of £400,000 in 2019/20 and subsequent years be met from the Future Development Fund (paragraphs 198 to 202 on Page 61 of the Council booklet refers).”

The Chairman indicated that a named vote would be recorded, as required by Government Regulations.

The vote was recorded as follows:-

For the Amendment

Mr Bill, Mr Boulter, Mr Bray, Mrs Broadley, Mr Charlesworth, Mr Crooks, Dr Eynon, Mr Galton, Mr Gamble, Mrs Hack, Dr Hill, Mr Hunt, Mr Kaufman, Mr Miah, Mr Mullaney, Ms Newton, Mr Sheahan, Mr Welsh

Against the Amendment

Mr Barkley, Mr Bedford, Mr Bentley, Mr Blunt, Mr Breckon, Dr Bremner, Mr Coxon, Dr Feltham, Mrs Fryer, Mr Gillard, Mr Harrison, Mr Liquorish, Mr Morgan, Mr O’Shea, Mr Orson, Mr Osborne, Mr Ould, Mrs Page, Mr Pain, Mr Parton, Mr Pearson, Mr Pendleton, Mr Poland, Mrs Posnett, Mrs Radford, Mr Rhodes, Mrs Richards, Mr Richardson, Mrs Richardson, Mr Rushton, Mrs Seaton, Mr Shepherd, Mrs Taylor, Mrs A Wright, Mrs M Wright

The amendment was not carried, 18 members voting for the amendment and 35 against.

On the original motion being put, the Chairman indicated that a named vote would be recorded, as required by Government Regulations.

The vote was recorded as follows:-

For the Motion

Mr Barkley, Mr Bedford, Mr Bentley, Mr Blunt, Mr Breckon, Dr Bremner, Mr Coxon, Dr Feltham, Mrs Fryer, Mr Gillard, Mr Harrison, Mr Liquorish, Mr Morgan, Mr O’Shea, Mr Orson, Mr Osborne, Mr Ould, Mrs Page, Mr Pain, Mr Parton, Mr Pearson, Mr Pendleton, Mr Poland, Mrs Posnett, Mrs Radford, Mr Rhodes, Mrs Richards, Mr Richardson, Mrs Richardson, Mr Rushton, Mrs Seaton, Mr Shepherd, Mrs Taylor, Mrs A Wright, Mrs M Wright

Against the Motion

Mr Bill, Mr Boulter, Mr Bray, Mrs Broadley, Mr Charlesworth, Mr Crooks, Dr Eynon, Mr Galton, Mr Gamble, Mrs Hack, Dr Hill, Mr Hunt, Mr Kaufman, Mr Miah, Mr Mullaney, Ms Newton, Mr Sheahan, Mr Welsh

The motion was put and carried, 35 members voting for the motion and 18 members against.

44. REPORT OF THE EMPLOYMENT COMMITTEE.

(a) Pay Policy Statement 2019/20.

It was moved by Mr Rhodes, seconded by Mr Shepherd and carried:-

“That the County Council’s Pay Policy Statement 2019/20, as referred to in the report of the Employment Committee, be approved.”

2.00 pm – 4.15 pm
20 February 2019

CHAIRMAN

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